THE EVOLUTION OF PEACE AND STABILITY OPERATIONS

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Canadian Forces College

Joint Command and Staff Programme
Elective
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Presented to the Canadian Forces College by CSC 25 in memory of those members of the Canadian Forces who sacrificed their lives in the service of peace.

26 Jun 99

A/BGen Angle H.H. Unmogip 17 Jul 50
Sgt Vezina R.H. Unef 1 09 Mar 57
Lt Van Straubenbee C.C. Unef 1 10 May 57
Capt Pennell K.E. Unef 1 15 Sep 57
Sgt Adams B.O. Unef 1 20 Sep 57
Sgt Stark L.L. Unef 1 27 Sep 57
Sgt McDavid R.E. Unef 1 29 Nov 57
Sgt Sawyer J.E. Unef 1 22 Apr 58
Sig Mason N.E. Unef 1 15 May 58
LCol Flint G.A. Unpto 26 May 58
Sgt Roberts J.T. Unef 1 10 Jun 58
Sgt Porter G.S. Unef 1 23 Apr 59
Sgt Wood J.H. Unef 1 28 Jul 59
Capt Allan R.H. Unef 1 28 Nov 59
Sgt Hurst A.T. Unef 1 04 Feb 60
Sgt Gauthier G.A. Unef 1 20 Feb 60
Sgt Wile R.J. Unef 1 07 Sep 61
Sgt Moore R.H. Unuco 06 Oct 61
Capt Albert J.M. Unef 1 19 Nov 61
Capt Fuster D.S. Unef 1 19 Nov 61
Capt Olivier E. Unef 1 09 Dec 61
Sgt/Marquis J.P. Unuco 06 Feb 62
Sgt Thompson G.G. Unef 1 18 May 62
Capt Groome E.G. Unef 1 03 Oct 63
Capt Harper F.E. Unef 1 02 Nov 63
Capt Hermann J.K. Unef 1 26 Dec 63
Capt Morin L.R. Unef 1 29 May 64
Capt Campbell J.H. Unificyp 31 Jul 64
Capt Bons A.J. Unef 1 31 Nov 64
Capt Wallace P.R. Unef 1 27 Nov 64
Lt Edmonds K.E. Unificyp 25 Dec 64
Rfm Hoare P.J. Unificyp 14 Aug 65
Sgt Byrne J.H. Ics 18 Oct 65
GdsM Chartier J.J. Unificyp 14 Mar 66
Pte Lamothe D.A.J. Unef 1 16 Mar 66
Pte Edwards R.V. Unef 1 28 Apr 66
F/O Picard J.M.P. Unef 1 30 Apr 66
Pte Bernier J.P. Unificyp 09 Jul 66
Sgt Loven R.F. Unef 1 12 Jul 68
Sig Crouse P.M. Unef 1 19 Aug 66
Capt Flicking E.J. Unef 1 17 Sep 66
Cpl Redmond O.J. Unificyp 10 Mar 67
Cpl Salmon K.A. Unificyp 25 Sep 67
Pte Lere J.E. Unificyp 09 Feb 70
Pte Hall T.J. Unificyp 31 Jul 70
Cpl Ison P.C. Unificyp 25 Oct 70
Cpl Lessard J.R.M.J. Unificyp 01 Dec 72
Capt Lavolette C.E. Ics 07 Apr 73
W/O Henderson D.M. Unef 1 21 Nov 73
Capt Roach J.E. Unificyp 17 Feb 74
Pte Wambah C.A.H. Unificyp 30 Jun 74
Pte Perton J.L.G. Unificyp 06 Aug 74
Capt Foster G.G. Unef 1 09 Aug 74
Capt Kennington M.H.T. Unef 1 09 Aug 74
A/MWO Korejwo C.B. Unef 1 09 Aug 74
Cpl Maimuri K.B. Unef 1 09 Aug 74
Capt Simpson M.W. Unef 1 09 Aug 74
Cpl Spencer R.C. Unef 1 09 Aug 74
Capt Stringer K.B. Unef 1 09 Aug 74
Capt Wicks R.B. Unef 1 09 Aug 74
Capt Berger P.R. Unificyp 10 Aug 74
Capt Blais J.P.C. Unificyp 24 Dec 74
Capt Edwards N.E. Unef 1 24 Dec 74
Capt Miller R.W. Unef 1 24 Dec 74
Capt Patten E.F. Unificyp 01 Apr 75
Pte Kohlman S.J. Unificyp 11 Apr 75
Sig Abbott T.E. Unef 1 14 Jun 75
Capt Crawford K.C. Unificyp 20 Dec 75
Pte Krige X.D. Unificyp 17 Aug 76
Sgt Dupont J.R.A. Unificyp 24 Apr 77
Sgt Daily L.W. Unef 1 10 Nov 77
Sgt Demers J.F.B. Unef 1 05 Dec 77
Cpl Ross D.C. Undof 03 Mar 78
Pte Dodge D.A. Unef 1 02 Jul 79
Mcpl Cinnis J.D.G. Unificyp 30 Mar 80
Sig Porter R.K. Unef 1 06 Nov 80
Pte Archambault J.E. Unificyp 20 Nov 81
Pte Prins A.J. Unificyp 26 Sep 82
Pte Wilson M.D. Unificyp 22 Jan 83
Cpl Hudson J.P.R. Undof 26 Dec 83
Cpl Ternopolski J.W. Unprofor 25 Mar 93
Sgt Kloss D.L. Unificyp 08 Apr 93
Sgt Abele M. Unonom 03 May 93
Cpl Lorange J. Undof 08 May 93
Cpl Gunther D. Unprofor 18 Jun 93
Cpl Bechard J.M.H. Unprofor 06 Aug 93
Sgt Gareau J.D.A. Unprofor 17 Aug 93
Capt Decoste J.P. Unprofor 18 Sep 93
Cpl Langewin S. Unprofor 28 Nov 93
Cpl Galvin D. Unprofor 28 Nov 93
Pte Cooper K.D. Unprofor 06 Jun 94
Cpl Isfeld M.R. Unprofor 21 Jun 94
Cpl Smith S.F. Ccunamir 25 Dec 94
Cpl Rousseau J.F.Y. Unprofor 17 Aug 95
Spr Holopina C.G. Ifor 04 Jul 96
Pte Doucet J.L.M.B. Unmih 12 Jul 97
Spr Vialette R.D. Sfor 21 Jul 97
Mcpl McCrea T.S. Sfor 25 Mar 98
Cpl Orliville J. Sfor 30 Aug 98
Spr Desmarais G. Sfor 25 Sep 98

"We Remember"

Gift of CSC 25

Sgt Barber
Canadian Peacekeeping Tradition

- 1957
- 1988
- 1992
- 1994
- 1995
- 2000
- 2001
- 1993
- 1996
- 2003
- 2007
Peacekeeping / Peace Support / Stability Operation:

Many Definitions, Common Ideas
PEACEKEEPING
PEACE SUPPORT OPERATION
PEACE OPERATION
STABILITY OPERATION

PEACE-MAKING
PEACE-BUILDING
RECONSTRUCTION
PEACE ENFORCEMENT

TRADITIONAL PEACEKEEPING
COMPLEX PEACEKEEPING

Politicians and public
Military
Peace Support Operation
(NATO Definition 2010)

An operation that impartially makes use of diplomatic, civil and military means, normally in pursuit of United Nations Charter purposes and principles, to restore or maintain peace.

– Such operations may include conflict prevention, peacemaking, peace enforcement, peacekeeping, peacebuilding and/or humanitarian operations.

Source: NATO Glossary of Terms and Definitions, AAP-6 2010 (emphasis added)
Also in Canadian Defence Terminology Bank (DIN)
PSO Types (NATO doctrine)

- Peace Keeping
- Peace Enforcement
- Humanitarian Assistance
- Peace Building
- Peace Making
- Conflict Prevention

Source: adapted from PSTC, EO 401.02
Peacekeeping: UN Definition

the deployment of international military and civilian personnel to a conflict area, with the consent of the parties to the conflict and/or national authorities, [acting impartially] in order to:

- stop or contain hostilities or
- supervise the carrying out of a peace agreement
- [assist with humanitarian relief, human rights compliance and nation-building.]
Common Elements

- *international* forces and authority
- *civilian* participation/partnership
- create or maintain *peace*
- *consent* for deployment
  - Levels of consent (strategic)
- *impartially*
  - Established “rules” (peace agreement)
- Minimum *force*
  - Self-defence PLUS …
Types of Operations

- Over 60 ops under UN
- Over 30 ops by other orgs
- Categorizing operations?
- Which ops to include?
  - Australia - Indonesia 1947
  - Canada – Korea 1947
  - UN – Palestine 1948
  - Popular – Palestine 1956
Evolutionary Model: Functional & Historical Basis

Four Types/Generations:

1 – Observer
   - UNTSO (Israel/Arab neighbors), 1948-

2 – Interposition
   - UNEF (Suez), 1956-

3 – Multidimensional
   - UNTAG (Namibia), 1989-90

4 - Transitional administration
   - UNMIK (Kosovo), 1998-
   - UNTAET (East Timor), 1999-2002

• Expanding functions, new characteristics
FIRST TYPE/GENERATION: OBSERVER MISSIONS
Observer Mission Functions

- Observe, monitor, verify
- Supervise
  - Codify/elaborate and interpret agreements
  - Implementation of peace agreements
- Conciliate

- Unarmed
- The “soldier diplomat”
Early Missions

Greek Border
- Commission of Investigation: 1946
- Special Committee on the Balkans (UNSCOIB): 1947

Indonesia
- Consular Commission: 1947
- Good Offices Commission: 1947
- Commission for Indonesia: 1949

Korea
- Temporary Commission on Korea (UNTCOK): 1947
- Commission on Korea (UNCOK): 1948
Early Missions (Cont’d)

Palestine
- Special Committee on Palestine (UNSCOP): 1947
- Commission on Palestine (UNCP): 1947
- Truce Commission: 1948
- Truce Supervision Organization (UNTSO): 1948
- Palestine Conciliation Commission (PCC): 1948

Kashmir
- Commission in India and Pakistan (UNCIP): 1948
- Military Observer Group in India and Pakistan (UNMOGIP): 1948
- UN Representative: 1950
Early “Internationalization”

1. Composition
   - National reps (governmental body), private individuals or international officials
   - Selected by whom? Parties, nations, GA, SC, SG
   - Hiring & firing responsibility

2. Command & Control
   - Reporting route: to nations, to UN Organs, to SG
   - Voting in committees by delegations or senior officer makes policies and rules

3. Methods
   - Scope of monitoring and analysis
   - International body: degree of independence

4. Logistics & financial
   - International organization arranges/provides supplies
Under-Secretary-General Ralph Bunche

Planning UNTSO deployment
SECOND TYPE/GENERATION:

INTERPOSED FORCES

- Separate combatants
- Uses peacekeeping forces in pre-formed units (battalions)
  - Armed for self-defence
“Fathers of peacekeeping” or (more accurately) “Founders of peacekeeping forces”
The Canadians are Coming!

first contingent of Canadian troops to reach Egypt (Abu Suweir airport near Ismailia),
24 Nov 1956
Hammarskjöld inspecting UNEF troops with Force Commander Burns & COS Rikhye
UNEF on patrol
UN Emergency Force (later UNEF II)
06 December 1973, Suez City, UN
Photo # 84760
UN Force in Cyprus (UNFICYP)

- **Created 1964**
  - Enclaves & protected areas
  - “Green lines”

- **Turkish invasion 1974**
  - Division of island into two
  - “Green line”
Separate Forces
UN Interim Force in Lebanon (UNIFIL) 1978-
UN Mission in Ethiopia and Eritrea (2000-2008)

Liaison officers

Military observers

Peacekeeping Force
THIRD TYPE/GENERATION:
MULTIDIMENSIONAL OPERATIONS
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<td>Soldiers, police, civilian monitors (elections, human rights); incl. P5</td>
</tr>
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</table>
Naval Peacekeeping
Air Force Contributions

TRANSPORT ("Lifeline"); INTELLIGENCE (ISR);
COMBAT (Show of force & Use of force)
MULTIDIMENSIONAL PEACEKEEPING

Political
Military
Humanitarian
Police

Judicial
Social
Reconstruction
Economic
Tasks: Observe
Separate Forces
Protect Strategic Sites
Self-Protection

Hezbollah hostage-takers in Lebanon, after their surrender
Prevention of Conflict

US/UN peacekeepers in Macedonia
Civil Authority Assistance

- Military and civilian peacekeepers
- From engineers to bureaucrats
Road-building in Cambodia
Many other tasks …

• *Humanitarian Assistance*

• *Disarmament, Demobilization, Reintegration*

• *Police*

• *Human Rights*

• *Elections*
Spectrum of Electoral Ops

• Election monitoring
  – selected polling sites to all sites
  – balloting and counting
  – campaigning and implementation

• Electoral Assistance
  – Provision of supplies
  – People provided

• Electoral supervision
  – Decision-making powers
  – Part of Electoral Commission

• Electoral organization
  – All aspects of conduct of election
  – Monitoring the campaign period

INCREASING RESPONSIBILITIES
Nation-building:
Inauguration of First Namibian President
East Timor Electoral Experience

• Summer 1999
• Preparations for the referendum
• Prior to the reign of terror
Enforcement in Peacekeeping

• Chapter VII mandates

• Need for more robust peacekeeping
  – Aerial and naval enforcement
  – Protection
    • Snipers (e.g., Sarajevo)
  – Intelligence, advanced monitoring
  – Engineering
  – Rapid reaction
Difficult Situations 1993-95

Somalia

Rwanda

Bosnia
Canadian Force Commanders (1990s)

MGen Roméo Dallaire
UNAMIR
1994

LGen Maurice Baril
MNF (Eastern Zaire)
1996

BGen Robin Gagnon
UNTMiH
1997

BGen Cam Ross
UNDOF
1998

…None in first decade of 21st century
Protection of People: East Timor

“Unsettling the Adversary”
Source: LtCol. Blaxland
Robust UN Peacekeeping in the Congo & Cote d’Ivoire

Mi-25 Combat Helicopters
FOURTH
TYPE/GENERATION:
TRANSITIONAL ADMINISTRATION
A BIG STEP …

• Governing a territory during a transitional period

• Goal: turn over power to a peaceful, stable country power governed by a local, democratically-elected leadership

• The “comprehensive approach”
Security Sector Reform

- Military
- Police
- Corrections
- Judicial & Legal
- Customs & Border Control
- Intelligence
- General population
  - Disarmament
Cases

Eastern Salvonia / Bosnia, 1996-98

Kosovo, 1998-

East Timor, 1999-2002

Precursors:

- West Papua, 1962-63
- Cambodia, 1992-93
UN Interim Administration in Kosovo (UNMIK)

• Unprecedented in both scope and structural complexity

• Government services, incl.
  – Health and education
  – Banking and finance
  – Post and telecommunications
  – Law and order

• Other multilateral organizations full partners under United Nations leadership

Source: www.unmikonline.org
East Timor: UNTAET
UN Rebuilding ...
Issues: Transitional Administrations

- Future cases?
- Fourth “generation” of peacekeeping?

- Extent of international involvement?
  - UN in Iraq?
- Reasonable transition period?
- New trusteeship or neocolonialism?
- International versus Local Rule
- Transitional laws?
  - Whose? What system? How enforced?
- Creating capacity or dependency?
MISSIONS DIRECTED BY THE DEPARTMENT OF PEACEKEEPING OPERATIONS

- MINUSMA
  - Mali
- MINURSO
  - Western Sahara
- UNAMID
  - Darfur
- UNMIK
  - Kosovo
- UNFICYP
  - Cyprus
- UNIFIL
  - Lebanon
- UNDOF
  - Syria
- UNMOGIP
  - India and Pakistan
- MINUSTAH
  - Haiti
- UNMIL
  - Liberia
- UNOCI
  - Côte d'Ivoire
- MONUSCO
  - Dem. Rep. of the Congo
- UNMISS
  - South Sudan
- UNISFA
  - Abyei
- UNTSO
  - Middle East
- UNAMA
  - Afghanistan

*political mission*
Technologically equipped for peacekeeping?
Special Committee on Peacekeeping

March 2007 Briefing

UN Photo/P.Filgueiras
ANALYSIS & CONCLUSIONS

Evolution of Peacekeeping
Two, three or four “generations”?

1. Traditional peacekeeping
   • 1. Observer missions
   • 2. Interpositional forces

2. Modern peacekeeping (“Second Generation”/Complex)
   • 3. Complex peacekeeping
   • 4. Transitional administration

Other problems??
Critique of 4G Model

• Important exceptions to the “generational model” in 1960s:
  – Congo operation (ONUC)
  – West Papua (UNTEA & UNSF)
  – UNFICYP (first decade)

• Some recent operations are classical peacekeeping (“first/second generation”)
  – UNMEE

• Functions are only one indicator of peacekeeping
  – Other are size, contributors, success, duration, timing (preventative), etc
  – Mandate vs activities on ground may differ
  – Chapter VI and VII ops (and in between)
ROLE FRAMEWORK: TIMELINE OF CONFLICT
(WITH INTERNATIONAL GOALS)

Prevention
Mitigation
Termination
Recovery

Conflict Intensity

Time

“Generalized Timeline”
GOALS & ROLES

Conflict Intensity vs Time

UN Goals: Prevention

UN Roles:
- Early Warning
- Humanitarian Relief
- Trad. Peacekeeping
- Peacebuilding
- Peace-making & Preventive Action
- Peace Enforcement
- Reconciliation & Justice

Source: adapted from “Conceptual Framework of Peacekeeping”, Pearson Peacekeeping Centre, W.Dorn, April 2002
New Sponsors (Regional Organizations)

• NATO
  – Collective defence organization
  – Robust peace support operations; expensive; Western interests; Eurocentric; US dominated

• OSCE
  – Elections and conflict resolution

• EU
  – Bunia (rapid deployment, French-led)

• AU
  – Capacity
  – What future?

• ECOWAS
  – Bias? Capacity?
Financial Contributions

Top contributors to UN peacekeeping budget 2009/9

Strategic Trends 2010 (Center for Security Studies, ETH Zurich)
Source: UN DPKO
Figure 7. Gross National Income (GNI) Share and PK Rate 2006 for the Top 10 Contributors.

PKO Payments from Top 10 Contributors in 2005 (US$ million)

- USA: 1,108
- Japan: 793
- Germany: 393
- France: 338
- United Kingdom: 272
- Italy: 213
- China: 144
- Canada: 104
- Spain: 71
- Netherlands: 63
- Others: 700

GNI Share and PK Assess 2006:

- Mexico: 0.4 (11.6% lower)
- China: 1.7 (26% higher)
- Spain: 2.2 (56% higher)
- Canada: 2.2
- Italy: 4.9
- France: 7.3
- United Kingdom: 7.4
- Germany: 8.7
- Japan: 12.5 (56% higher)
- USA: 28.7 (11.6% lower)

© W.Dorn, 2006
Peacekeeping: Numbers and Dollars

The chart shows the total number of peacekeepers over time, categorized as military, police, and civilian, along with the annual peacekeeping budget in billion US$. The data is presented from 1999 to 2010, with a noticeable increase in the number of peacekeepers and budget over the years.
UN Operations

Ops since 1948: 68
Current Ops: 16

Mil. + Civpol: 96,877
Countries contrib: 116
Int. civ. Personnel: 5,032
Local civ personnel: 11,693
Total: 117,404
Fatalities: 3,143

Canadians View Peacekeeping as ...

- Only 3% cite support of allies in military campaigns, including war on terror
  - Telling result given current role in Afghanistan
- Peacekeeping emphasis declined since 2006 (35%)
- Survey in January 2008

**Canada’s most positive contribution to the world**

- Peacekeeping: 26
- Foreign aid: 17
- Multiculturalism/accepts immigrants: 7
- Support for human rights: 5
- Role model for the world: 4
- Voice of moderation: 3
- Military missions overseas: 3
- Environmental protection: 2
- Natural resources: 2
- Other: 14
- None/don’t know: 17

Q.27

In your opinion, what is the most positive contribution that Canada, as a country, makes to the world?

URL: www.igloo.org/canadasworld/learnmor/quizzesa/pollresult
# Canadian Contributors to UN PKOs (1948-1997)

| Country             | UNRRO | UNMOGIP | UNCE | ONFIL | UNFICYP | DOMIREP | UNIFIL | UNMIN | UNTAG | UNCTAU | UNCI | MINURSO | MINUSTEL | UNAVIM II | UNAVIM I | UNAVIM | MINUSCA | UNTAC | ONUCI | MINUSSO | UNMIL | UNMIBO | UNMIH | UNASG | UNMOT | UNMOP III | UNMPP | UNMHE | UNMOP | UNMMDI | MIF EVENTS |
|---------------------|-------|---------|------|-------|---------|---------|--------|-------|-------|--------|------|---------|----------|-----------|----------|--------|---------|--------|-------|---------|-------|-------|--------|--------|--------|--------|--------|--------|
| Afghanistan         |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Albania             |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Algeria             |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Antigua and Barbuda |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Argentina           |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Australia           |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Austria             |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Bahamas             |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Bangladesh          |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Barbados            |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Belgium             |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Belize              |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Benin               |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Bolivia             |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Botswana            |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Brazil              |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Brunei              |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Bulgaria            |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Burma               |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Cameroon            |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Canada              |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Cape Verde          |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Chad                |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| Chile               |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |
| China               |       |         |      |       |         |         |        |       |       |        |      |         |          |           |          |        |         |        |       |         |       |       |         |        |        |        |        |        |

Canadian Uniformed Personnel in UN PKO
(Total Military and Police, 1990-2011)
Myths and Realities

• Myth: Peacekeeping isn’t real soldiering
  – Majority of Cdn international operations are PSOs
  – Dangerous assignments
  – Requires skill, tact, courage
  – Requires combat capability
  – Wide range of tasks
    • Protection of civilians since 2000
    • Negotiation/mediation (“soldier-diplomat”)
  – Military has a vital role
US DoD Directive

- “Stability operations are a core military mission … [with] priority comparable to combat operations”
- “Many stability operations tasks are best performed by indigenous, foreign or US civilian professionals”
  – NYT, 20 November 2005
  – FM 3-24 “Paradoxes of Counterinsurgency operations”
“BUILD ON THAT FOUNDATION”

“We made at least a beginning then. If, on that foundation, we do not build something more permanent and stronger, we will once again have ignored realities, rejected opportunities and betrayed our trust.”

– Lester B. Pearson

Nobel Prize acceptance speech
Oslo, Dec. 11, 1957
Peace Support Operations: A Continuing Adventure
THE END ...
of the Beginning
QUESTIONS?
Extra Slides

1 March 1957, El Arish, Egypt, Photo # 145550
Figure: Simplified view of conflict intensity over time and the UN’s corresponding goals and roles

UN goals:
- Prevention
- Humanitarian relief
- Mitigation
- Termination
- Recovery

UN roles:
- Early warning
- Traditional peacekeeping
- Peacemaking & preventive action
- Humanitarian relief
- Peace enforcement
- Peacebuilding
- Reconciliation & justice

Source: adapted from “Conceptual Framework of Peacekeeping”, Pearson Peacekeeping Centre W.Dorn, April 2002